## **Overview of Waste Management** "State of Mind" In the U.S.

Presented at:

## The Science, Policy, and Politics of Waste Revisiting Our Waste Management Infrastructure

Seattle, Washington

By: Harvey W. Gershman President Gershman, Brickner & Bratton, Inc.

April 16, 2010



## **GBB** Overview





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Headquartered in Fairfax, VA

- Established in 1980 as an objective adviser to governments, institutions, and businesses
- 30 years implementing innovative solutions for waste and recycling industry
- Dedicated exclusively to solid waste management; more focused than broad-based firms
- "Change Agents" to produce better services and facilities

## Harvey Gershman

- GBB Founder and President
- Almost 40 years solid waste management experience as advisor to local governments and solid waste agencies
- Instrumental in important financial and political turnarounds that produced success stories for:
  - Northeast Maryland Waste Disposal Authority for Baltimore and Harford County, MD
  - Town of Babylon, NY
  - Alexandria/Arlington (VA) Waste Disposal Trust Fund
  - Metro Nashville, TN
  - City of Ft. Worth, TX
  - Baton Rouge, LA

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- Past advisor to City of Seattle, Snohomish County, Pierce County, and Metro Portland on resource recovery, WTE, recycling, and mixed waste composting
- Recently advised King County Council with Independent, Third Party Review for Transfer Station and Waste Export System Plan



## SOLID WASTE MANAGEMENT IN THE U.S. NOW

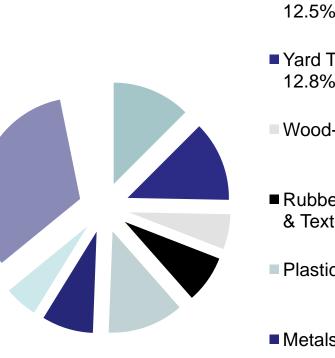


## Waste Facts

Source: U.S. EPA 2007

http://www.epa.gov/waste/nonhaz/municipal/pubs/msw07-rpt.pdf

- 254 million tons MSW generated before recycling
- Each Person in the U.S. generates approximately 1,686 lbs. per year
  - Estimated 1,752 lbs. per year by 2010
- What's in our waste?
  - Recyclables
    - Feasible to recycle 50-70 percent
  - **Energy Content of remainder** 
    - 5,500 BTUs per pound • (coal at 9,000 BTUs per pound)



Food Scraps-12.5%

Yard Trimmings-12.8%

Wood-5.6%

■ Rubber, Leather & Textiles-7.6%

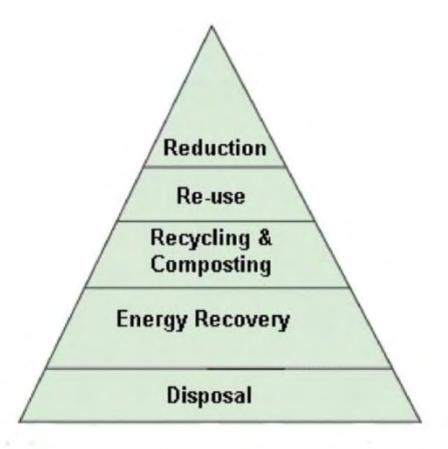
Plastics-12.1%

Metals-8.2%

Glass-5.3%







In 2005, EPA designated WTE energy as renewable energy.



## U.S. Solid Waste Management Programs/Facilities\*

<b>Program/Facilities</b>	2000	2002	2004	2008
Curbside Program	9,709	8,875	7,689	* *
Yard Trim Facilities	3,846	3,227	3,474	* *
Landfills (MSW)	2,142	1,767	1,654	1,831
Incineration	132	107	109	103
Landfills (C&D)	1,825	1,931	1,574	**
Transfer Station	3,970	3,895	3,744	**

\*Source: BioCycle, State of Garbage; various years

\*\* Watch for publication in near future



## **Residential Collection**



Ontario, CA

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Carts for Recyclables, Waste, Yard Waste

## **Recycling When Not at Home**





## Collection Technology Improvements

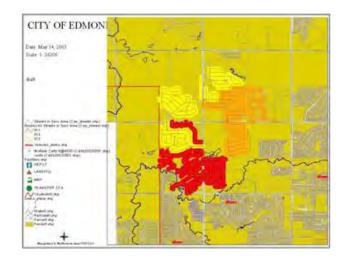
- Hardware
  - ✓ Semi-automation
  - ✓ Automation
  - ✓ Split packers
  - ✓ Split toters
  - ✓ Cell phones
- ✓ Software and services
  - ✓ Computerized Routing
  - ✓ GPS

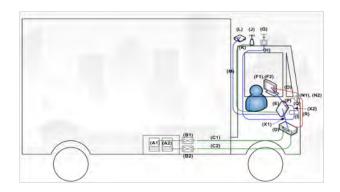
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- ✓ Asset management
- ✓ Customer service
- ✓ Web site and email reminders for customers
- ✓ Cell phones, especially Nextels
- Maintenance contracts
- Closed market contracting





## **Recyclables Processing/MRF**

MRF = Materials Recovery Facility

Recyclables sorted by machine, air, magnet, and hand into each marketable material category

# Single-stream processing trend now

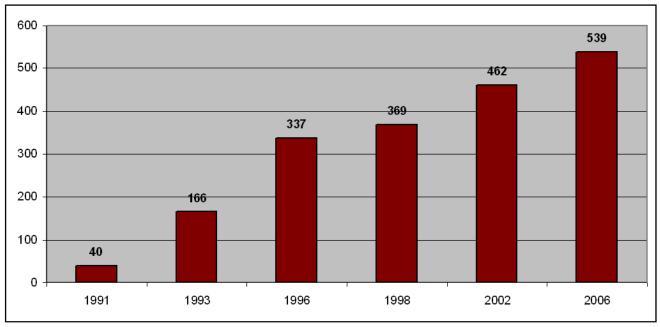
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Waste Management Recycle America, Elkridge, MD

## MRFs Operating in the U.S.



Source: Governmental Advisory Associates, Inc.



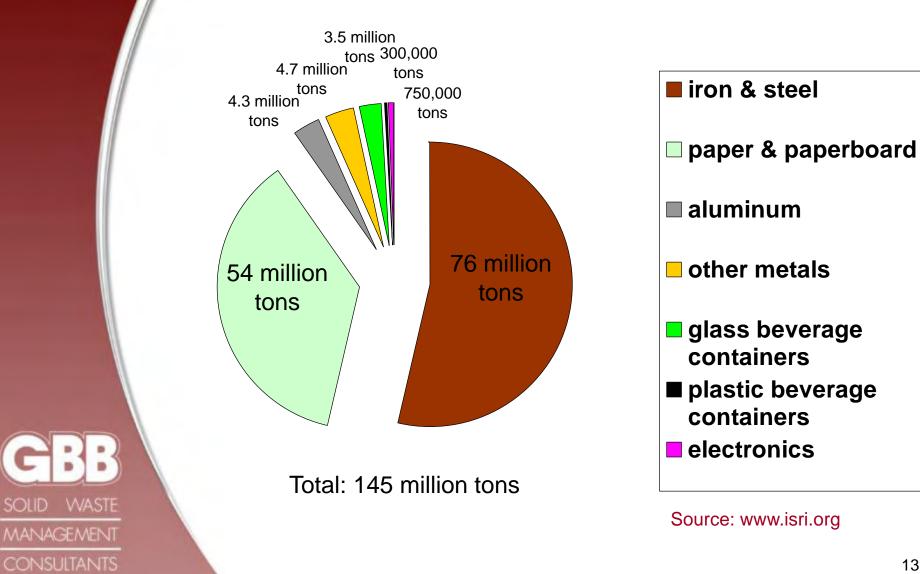
Mixed Paper and baled Aluminum Cans





Loose Newsprint

## **2006 Recycled Materials**



# Value of Recyclables in One Ton of Waste Sorted and Sold to Markets

Year	\$ per Ton Equivalent
1994	\$40.00
1995	\$104.00
1998	\$48.00
2005	\$85.00
2008	\$150.00
2009	\$60.00
2010	\$145.00



Source: GBB internal data base; does not include any deposit redemption value.

## Food Waste Collection

- Commercial Generators
  - Large generators segregate food scraps for collection to composters
    - Grocery, food manufacturers/packers,
  - Smaller food-based business collections
    - Restaurants, hotels, cafeterias, universities, institutions, places or worship, corporate cafeterias
- Residential Programs
  - Add food scraps in yard debris collection containers (over 90 reported)
    - Ann Arbor, Boulder, Cedar Rapids, Huron, San Francisco, Seattle, State College, etc.





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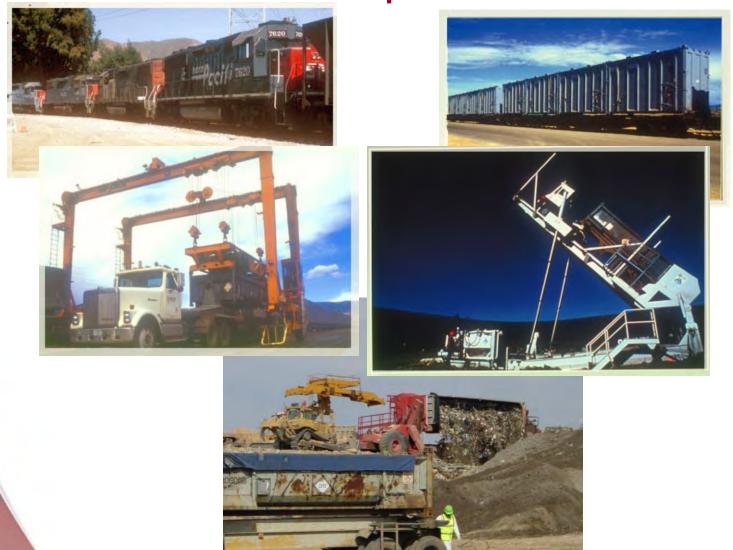
## Large Waste Transfer Facilities



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SO

## Rail Hauling Waste To Distant Disposal



## Landfill Disposal



## Waste-to-Energy: 89 Facilities with \$14 Billion of Productive Assets in the U.S.



North Broward County, FL

Alexandria/Arlington, VA





Springfield, MA

Baltimore, MD

#### Air Emissions of Top Three WTE Contenders for WTERT Award in 2006

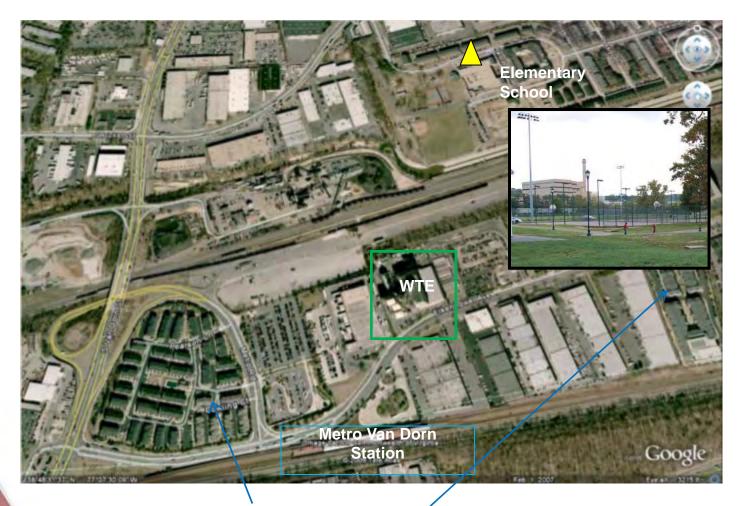
Emission	WTE-A (mg/Nm²)	WTE-B (mg/Nm²)	WTE-C (mg/Nm²)	Average of 10 Finalists (mg/Nm <sup>2</sup> )	EU Standard (mg/Nm²)	US EPA Standard (mg/Nm <sup>2</sup> )
Particulate matter (PM)	0.4	1.8	1	3.1	10	11
Sulphur Dioxide (SO <sup>2</sup> )	6.5	7.5	3	2.96	50	63
Nitrogen oxides (NO <sup>x</sup> )	80	11	58	112	200	264
Hydrogen chloride (HCI)	3.5	0.5	0.7	8.5	10	29
Carbon Monoxide (CO)	15	7	15	24	50	45
Mercury (Hg)	0.002	0.005	0.002	0.01	0.05	0.06
Total Organic carbon (TOC)	0.5	NA	0.9	1.02	10	n/a
Dioxins (TEQ), ng/m <sup>3</sup>	0.002	0.002	0.015	0.02	0.10	0.14

Source: Themelis, N.J. Thermal Treatment Review. Waste Management World, July-August 2007.

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Covanta Alexandria/Arlington (VA) WTE Facility Neighbors, Including Elementary School



**Residential Properties** 

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#### What if a clock was added to the stack?

#### Would the WTE Facility be called a "Clock Tower"?





### Energy Recovery and Recycling in the Pacific Northwest

Burnaby, B. C. (Greater Vancouver Regional District)

- 850 TPD since 1988
- 25 MW power
- 55 % recycling

#### Marion County, OR

- 550 TPD since 1987
- 13 MW power
- 56.5 % recycling

#### City of Spokane, WA

- 800 TPD since 1991
- 26 MW power
- 47 % recycling









### Landfill Gas to Energy

Filter/Separator

Cono tani

Gas Flow

Thermal Heat

Electricity

Suction Scrub

Compressor



DRESSE Waukesha

How methane gas flows from the landfill

Electrical

Plant Thermal

#### MSW Management System Costs \$100 - \$400 per ton Source: GBB, 2009

8% □ Disposal 42% Recycling Processing 30% ■ Waste Collection Recycling Collection 20%



## EPA Warm Model Comparison Between Recycling Rates with Composting or Waste to Energy

Baseline	line ption Alternative Baseline MSN Generation a	Total (MTC			
Description		Baseline MSW Generation and Management	Alternative MSW Generation and Management	GHG Emission or Reduction Difference	Barrels of Oil Saved (bbls/day)
Waste landfilled	20% Recycling	110	(310)*	(420)	523
Waste landfilled	50% Recycling	110	(543)	(653)	907
Waste landfilled	50% Recycling and Rest to Composting	110	(597)	(707)	904
Waste landfilled	50% Recycling and Rest to Waste To Energy	110	(661)	(771)	1,047

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\*Note: numbers in parenthesis are negative showing reductions in CO2 emissions.

## Alternative Conversion Technologies

- Biological
  - Aerobic Composting
  - Anaerobic Digestion/ Codigestion
  - Biodiesel

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- Bioethanol
- Biological
  Pretreatment
- Vermicomposting

- Thermal/Chemical
  - Acid Catalysis & Distillation
  - Direct Combustion
  - Gasification/Pyrolysis
  - Microwave Processes
  - Plasma-Arc
  - Thermal Decomposition
- Processing
  - Fiberboard and Construction Composites
  - Refuse Derived Fuels

Recent Planning and Procurement Activities with Waste Processing Technologies in the U.S

- Locations with Planning/Procurements:
  - New York, NY; City of Los Angeles, CA; Los Angeles County, CA; St. Lucie County, FL; Hawaii County, HI; Frederick and Carroll Counties, MD (NMWDA); Harford County, MD (NMWDA); City of Sacramento, CA; Tallahassee, FL; Broward County, FL; Palm Beach County, FL; Taunton, MA; Santa Barbara, CA; San Bernardino County, CA
  - 80 different companies responded

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- GBB database has over 185 companies offering alternative technologies
- Where costs requested, ranges reported in the \$136 to 900 per ton range (New York City, and City of Los Angeles)

#### Technologies and Risk

Alternative	Risks/Liability	<b>Risk Summary</b>	
Mass Burn/WaterWall	Proven commercial technology	Very Low	
Mass Burn/Modular	Proven commercial technology	Low Low	
RDF/ Dedicated Boiler	Proven commercial technology		
<b>RDF/Fluid Bed</b> Proven technology; limited U.S commercial experience <b>Pyrolysis</b> Previous failures at scale, uncertain commercial potential; no operat experience with large scale 		Moderate	
		g High	
Gasification	Limited operating experience at only small scale; subject to scale-up issues	High	
Anaerobic Digestion	Limited operating experience at small scale; subject to scale-up issues	High	
Mixed-Waste Composting	Previous large failures; No large-scale commercially viable plants in operation; subject to scale-up issues	Moderate to high	
Chemical DecompositionTechnology under development; not a commercial option at this time		High	

#### Source: Gershman, Brickner & Bratton, Inc. September 2008.

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# The Road to Discovery and Implementation

- Proper solid waste management planning
- ✓ Enlightened Elected
  Officials
- Incremental Decision-Making
- ✓ Staff Resources
- ✓ Public Education
- Management & Operations
  Capability







## Why are we fighting with Zero Waste?

- Set aggressive and sustainable recycling goals
- Do we need soil amendment or fossil fuels displaced?
- Waiting for unrealistic recycling sends waste to landfills

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How much waste are we for? ...as little as possible!

## Future System Planning Considerations

- Set 'real' diversion/recycling goals higher (real 50-60%) with supporting policies, programs, and services
- Squeeze down money spent on collection part of the solid waste dollar to support and sustain recycling
- Public ownership structure to assure waste flow control and keep a greater share of revenues
- Current disposal cost environment needs to be high to support WTE economically, approaching \$100 per ton
- Do long-term contracts with service providers with track record
- Beware of vendors offering unproven technologies with attractive economics and promises
- Landfill disposal capacity always required have it or secure it under long-term contracts



## **Federal Policy Considerations**

□ Make MSW "renewable"

- Increase recycling goals and establish WTE goal also
- Share WTE renewable \$ benefits to increase recycling
- Create individual and business federal tax credits if your jurisdiction meets federal recycling goal



## Change Waste, Recycling, and Energy Economics

- Waste disposal is too cheap
  - Increase/create MSW Disposal Tax for every ton disposed in a landfill or incinerated without energy recovery
  - Use this funding to advance recycling and WTE goals
- Energy is too cheap
  - Add more tax on every gallon of gasoline sold to fund more recycling and renewable energy, including MSW



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