

Medic One/EMS Advisory Task Force

Medic One/EMS Strategic Plan & Levy Reauthorization

Wednesday, May 30, 2018

1:00 PM – 3:00 PM

Tukwila Community Center
12424 42nd Ave South, Tukwila, WA

Agenda

- **Opening Remarks & Introductions** (10 minutes)
*Rachel Smith, Chief of Staff to King County Executive
Dow Constantine*

 - **Report from Subcommittees** (20 minutes)
Advanced Life Support - *Keith Scully, Shoreline City Councilmember*
Basic Life Support - *Denis Law, Mayor of Renton*
Regional Services - *Tom Agnew, Bothell City Councilmember*
Finance - *John Marchione, Mayor of Redmond*

 - **Financial Review “Status Quo” & “Initial Proposed”** (40 minutes)
Alex Yoon, CFO, Public Health – Seattle & King County
Drew Pounds, Executive Analyst, King County Office of Performance, Strategy & Budget
 - Expenditures
 - Revenues
 - Main drivers & policy decisions

 - **Levy Issues Discussion** (40 minutes)
Rachel Smith
 - Length
 - Rate
 - Ballot timing

 - **Next steps and other items** (10 minutes)
Rachel Smith
-

Next EMS Advisory Task Force Meeting:

Tuesday, July 31, 2018 – from 1:00 – 3:00 at the 2100 Building (2100 24th Ave South, Seattle)

Issues: Further review of Subcommittee proposals and financial plan; revised economic forecast; levy length/rate/ballot timing

2020-2025 EMS Advisory Task Force Membership

	Name	Organization	Representation Category
1	Rachel Smith	King County Executive's Office	King County Executive
2	Reagan Dunn	Councilmember, King County	King County Council
3		Councilmember, King County	King County Council
4	Bob Baggett	Deputy Mayor, City of Auburn	Cities over 50,000 in population
5	Jennifer Robertson	Councilmember, City of Bellevue	Cities over 50,000 in population
6	Krystal Marx	Councilmember, City of Burien	Cities over 50,000 in population
7	Allen Church	Fire Chief, South King Fire & Rescue, representing the City of Federal Way	Cities over 50,000 in population
8	Matthew Morris	Fire Chief, Puget Sound Regional Fire Authority, representing the City of Kent	Cities over 50,000 in population
9	Penny Sweet	Councilmember, City of Kirkland	Cities over 50,000 in population
10	John Marchione	Mayor, City of Redmond	Cities over 50,000 in population
11	Denis Law	Mayor, City of Renton	Cities over 50,000 in population
12	Karen Moran	Deputy Mayor, City of Sammamish	Cities over 50,000 in population
13	Harold Scoggins	Fire Chief, City of Seattle	Cities over 50,000 in population
14	Keith Scully	Councilmember, City of Shoreline	Cities over 50,000 in population
15	Pam Fernald	Councilmember, City of SeaTac	Cities under 50,000 in population
16	Vic Kave	Councilmember, City of Pacific	Cities under 50,000 in population
17	Tom Agnew	Councilmember, City of Bothell	Cities under 50,000 in population
18	Mark Thompson	Fire Commissioner, South King Fire & Rescue	King County Fire Commissioners
19	Kevin Coughlin	Fire Commissioner Woodinville Fire & Rescue	King County Fire Commissioners
20	Larry Rude	Fire Commissioner, King County Fire District 10; Director Eastside Fire and Rescue	King County Fire Commissioners

**MEDIC ONE/EMERGENCY MEDICAL SERVICES
STRATEGIC PLAN & LEVY REAUTHORIZATION
Future Meetings**

EMS Advisory Task Force:

✓ January 18, 2018	1pm – 3 pm	Tukwila Community Center
➔ Wednesday, May 30, 2018	1 pm – 3 pm	Tukwila Community Center
Tuesday, July 31, 2018	1 pm – 3 pm	2100 Building, Community Rooms A & B
Tuesday, October 16, 2018	1 pm – 3 pm	Tukwila Community Center

SUBCOMMITTEES:

Advanced Life Support (ALS)	<i>Tuesdays from 1:00 – 3:00, South Seattle location</i>	
✓ February 15, 2018		Renton Fire Station 14
✓ March 15, 2018	1:30 – 3:30	2100 Building, Community Room B
✓ April 10, 2018		2100 Building, Community Room A
✓ May 8, 2018		2100 Building, Community Room A
June 12, 2018		2100 Building, Community Room A
July 10, 2018		2100 Building, Community Room A
August 14, 2018		2100 Building, Community Room A
September 11, 2018		2100 Building, Community Room A
October 9, 2018		TENTATIVE - 2100 Building

Basic Life Support (BLS)

	<i>Thursdays from 1:00 – 3:00, various Renton sites</i>	
✓ February 8, 2018		Renton Fire Station 14
✓ March 8, 2018		Renton Fire Station 14
✓ April 5, 2018		Renton City Hall, Council Chambers, 7 th Floor
✓ May 3, 2018		Renton City Hall, Council Chambers, 7 th Floor
June 7, 2018		Renton Fire Station 14
July 12, 2018		Renton City Hall, Council Chambers, 7 th Floor
August 9, 2018		Renton City Hall, Council Chambers, 7 th Floor
September 6, 2018		Renton City Hall, Council Chambers, 7 th Floor
October 4, 2018		TBD

Regional Services (RS)

	<i>Tuesdays from 1:00 – 3:00, South Seattle location</i>	
✓ February 20, 2018		City of Seattle Joint Training Facility
✓ March 20, 2018		Renton Highlands Library conference room
✓ April 17, 2018		Renton Highlands Library conference room
✓ May 15, 2018	1:30 – 3:30	2100 Building, Community Room A
June 19, 2018	1:30 – 3:30	2100 Building, Community Room A
July 17, 2018	1:30 – 3:30	2100 Building, Community Room A
August 21, 2018	1:30 – 3:30	2100 Building, Community Room A
September 18, 2018	1:30 – 3:30	2100 Building, Community Room A

Finance

	<i>Tuesdays or Thursdays 1:00 – 3:00, Kirkland location</i>	
✓ February 1, 2018 (Thursday)		Renton Fire Station 14 (1900 Lind Ave SW)
✓ May 17, 2018 (Thursday)	12:00 – 2:00	Peter Kirk Room, Kirkland City Hall
July 24, 2018 (Tuesday)		Peter Kirk Room, Kirkland City Hall
September 25, 2018 (Tuesday)		Peter Kirk Room, Kirkland City Hall

Bold = recently revised

LOCATIONS:

Renton Fire Station 14
1900 Lind Ave SW, Renton

Phone: (425) 430-7000

City of Seattle Joint Training Facility
9401 Myers Way South, Seattle

Phone: (206) 386-1600

The 2100 Building
2100 24th Ave S, Seattle

Phone: (206) 407-2100

Renton City Hall
1055 South Grady Way, Renton

Phone: (425) 430-6400

Kirkland City Hall
123 5th Ave, Kirkland, WA

Phone: (425) 587-3000

Renton Highlands Library conference room
2801 NE 10th Street, Renton

Phone: (425) 277-1831

Tukwila Community Center
12424 42nd Ave South, Tukwila

Phone: (206) 768-2822

2020-2025 Medic One/EMS Strategic Plan & Levy Reauthorization Process

May 2018 update to the *EMS Advisory Task Force*

Overview:

The 2020-2025 Medic One/EMS levy planning process has been in full swing now for nearly four months, with the ALS, BLS and Regional Services Subcommittees meeting monthly to review system needs, regional interests, and identify efficiencies for the next levy span. As of May 2018, each of these Subcommittees has a list of items considered and decisions made, which are the beginnings of very draft programmatic and funding proposals. The Finance Subcommittee met on May 17 to review these very draft plans.

At its May 30, 2018 meeting, the *EMS Advisory Task Force* will be briefed on the draft proposals, and provide input on next steps.

The draft programmatic and financial proposals are based on the following:

ALS:

Findings:

- Minor adjustments to the unit allocation methodology will better ensure full funding.
- To protect the system, funds should be set aside as a “place holder” in the Financial Plan, should new units need to be added over the span of the 2020-2025 levy.

BLS:

Findings:

- Consolidating all BLS funding awards into a single allocation/contract will streamline and minimize the time, effort and administrative expense of administering BLS funding.
- Mobile Integrated Healthcare (MIH) is a regional priority and should receive funding from the regional EMS levy.

Regional Services/Strategic Initiatives:

Findings:

- Partners are committed to creating additional efficiencies and system effectiveness.
- The region supports programs and initiatives that increase standardization, coordination, interconnectedness and partnerships.
- Partners endorse a strong regional approach to address the needs experienced throughout all tiers of the EMS system.

Finance:

Findings:

- The Financial Plan should include adequate reserves to mitigate potential risks.
- Pursuing a 10 year levy would not benefit the system.

MEDIC ONE/EMERGENCY MEDICAL SERVICES STRATEGIC PLAN & LEVY REAUTHORIZATION

ALS Subcommittee Report for EMS Advisory Task Force (5/30/18)

(Endorsed at 5/8/18 ALS meeting)

Accomplishments to Date:

- Oriented to process, milestones, roles, responsibilities and expectations; endorsed Work Plan and ALS Subcommittee-specific principles for decision making.
- Reviewed the standard medic unit allocation, including its history, main components and issues experienced; compared costs and trends across agencies.
- Analyzed EMS system trends (Seattle & King County) and ALS demand projections to anticipate future demand including:
 - Specific criteria used in assessing medic unit need; and
 - Growth in population in comparison to call volumes and response times.
- Identified strategies to pursue to develop cost efficiencies and overall system effectiveness.

Principles leading the ALS Subcommittee:

- Maintain ALS as the funding priority
- ALS's primary focus is patient-centric
- Full unit funding will be made available
- Resources will be used efficiently
- Use data and sound practices in evaluating service needs

Recommendations made by the Subcommittee:

1. **Continue using the unit allocation** to determine ALS costs; slightly revise methodology to help ensure sufficient funding for program oversight & support:
 - a. Use Unit Cost Allocation to calculate direct paramedic services costs;
 - b. Use Program Administration Allocation to calculate costs associated with management and supervision of direct paramedic services; and
 - c. Use ALS System Cost Allocation to address highly variable costs.
2. **2020 preliminary baseline unit allocation is proposed at \$2,562,325**, and will be inflated appropriately over the span of the levy. This preliminary funding level will require further refinement.
3. **Set aside funds as a "place holder"** in the Financial Plan to protect the system, should new units need to be added over the span of the 2020-2025 levy.
4. **Identify appropriate levels of reserves** and contingencies for the next levy span.

Next Steps:

2. **Refine** the following and incorporate into Financial Plan:
 - baseline unit allocation;
 - placeholder costing scenario; and
 - reserves.
3. **Proceed with tasks** as directed by EMS Advisory Task Force at May 30, 2018 meeting.

MEDIC ONE/EMERGENCY MEDICAL SERVICES STRATEGIC PLAN & LEVY REAUTHORIZATION

BLS Subcommittee Report for EMS Advisory Task Force (5/30/18)

(Endorsed at 5/3/18 BLS meeting)

Accomplishments to Date:

- Oriented to process, milestones, roles, responsibilities and expectations; endorsed Work Plan and principles for decision making.
- Reviewed the history of BLS funding, the current funding formula, and programs that help reduce BLS impacts and address demand for services.
- Considered economic and demographic factors that could greatly impact the EMS system.
- Identified regional BLS priorities; discussed appropriate funding levels and mechanisms.
- Considered and proposed alternative BLS funding formula options to help address equity and need.

Principles leading the Subcommittee:

- The total BLS allocation should reflect the fundamental role that BLS plays within the regional system.
- Use data driven approaches to develop the BLS funding level.
- For determining the BLS funding methodology, keep it simple, equitable, stable and keep agencies whole.

Recommendations made by the Subcommittee:

1. **Consolidate all BLS funding programs** into a single BLS allocation.
2. **Continue using current methodology** to distribute funding to BLS agencies.
3. **Mobile Integrated Healthcare** (referred to as MIH) is a regional priority, and receiving **\$4 million annually** from the regional EMS levy would help it achieve its goals over the next levy span.

Next Steps:

1. **Resolve the following** for the BLS funding requests and incorporate into Financial Plan:
 - total BLS allocation funding level;
 - first year funding methodology (potential rebase); and
 - programmatic usage policies within the allocation.
2. **Determine** MIH funding methodology and usage policies.
3. **Proceed with tasks** as directed by EMS Advisory Task Force at May 30, 2018 meeting.

MEDIC ONE/EMERGENCY MEDICAL SERVICES STRATEGIC PLAN & LEVY REAUTHORIZATION

Regional Services Subcommittee Report for EMS Advisory Task Force (5/30/18)

(Endorsed at 5/15/18 Regional Services meeting)

Accomplishments to Date:

- Oriented to process, milestones, roles, responsibilities and expectations; endorsed Work Plan and Regional Services Subcommittee-specific principles for decision making.
- Reviewed the focus, costs and benefits of the Regional Services and Strategic Initiatives currently supporting the system through the 2014-2019 levy.
- Identified system needs, regional interests and priorities, and methods to increase cost efficiencies and provide greater overall system effectiveness.
- Developed an on-going list of ideas and considerations for future planning.

Principles leading the Subcommittee:

Decisions regarding programs and Initiatives will be viewed in respect to patient outcomes and high quality services. This includes:

- Collaboration with regional partners;
- Meeting emergent community needs;
- Maintaining and/or improving standards of patient care;
- Efficiently use resources;
- Improve system operations and contain costs;
- Ensure no degradation of services or the system;
- Maintain and/or identify new Strategic Initiatives that provide system effectiveness and efficiencies to
 - Improve the quality of EMS services
 - Manage the rate of growth
 - Contain costs.

Recommendations made by the Subcommittee:

1. ***Support the continuation, and development, of programs and Strategic Initiatives*** that increase standardization, coordination, interconnectedness, and partnerships, using a strong regional approach via:
 - The Vulnerable Populations Initiative;
 - AEIOU Quality Improvement Initiative; and
 - STRIVE EMS Online Modernization Initiative.

Next Steps:

1. ***Refine*** expenditures and incorporate into Financial Plan.
2. ***Proceed with tasks*** as directed by EMS Advisory Task Force at May 30, 2018 meeting.

MEDIC ONE/EMERGENCY MEDICAL SERVICES STRATEGIC PLAN & LEVY REAUTHORIZATION

Finance Subcommittee Report for EMS Advisory Task Force (5/30/18)

(Endorsed at 5/17/18 meeting)

Accomplishments to Date:

- Oriented to process, milestones, roles, responsibilities and expectations; endorsed Work Plan and ALS Subcommittee-specific principles for decision making.
- Received financial orientation on the current economic environment facing the region; identified issues to be considered when developing the next Medic One/EMS levy.
- Reviewed historical Medic One/EMS financial information, including levy structure and rates, policies, and details of the EMS Financial Plans; discussed King County financial policies and main cost drivers.
- Compared expenditures associated with providing the *current* level of services and programs (referred to as Status Quo) through 2020-2025 levy span against expenditures associated with providing Subcommittees' "initial requests" (referred to as Initial Proposed).
- Addressed possibility of 10-year levy length.

Recommendations made by the Subcommittee:

1. ***Incorporate sufficient reserves*** into the EMS Financial Plan to help safeguard the Medic One/EMS system from unforeseen financial risk.
2. ***Enacting a 10-year EMS levy*** would ***not ensure sufficient funding*** for the system.

Next steps:

1. ***Review new financial forecast*** (available mid-July) to determine financial constraints and impacts on Subcommittee programmatic recommendations.
2. ***Assess*** next iterations of the ALS, BLS and Regional Services Subcommittees' ***draft financial plans*** and funding proposals.
3. ***Determine reserve levels and policies*** to mitigate potential risks.
4. ***Proceed with tasks*** as directed by EMS Advisory Task Force at May 30, 2018 meeting.

2020-2025 Medic One/EMS Strategic Plan & Levy Reauthorization Process

How amendments to RCW could impact levy decisions

Overview:

RCW 84.52.069 allows jurisdictions to levy a property tax “for the purpose of providing emergency medical services”. Since the *Task Force* last met in January 2018, the approval and validation requirements of RCW 84.52.069 were significantly amended as follows:

1. Prior to being placed on the ballot, the levy proposal requires approval by the legislative authority of **75% of those cities with population exceeding 50,000**, and the King County Council.

As of May 2018, there are 11 cities, with the new ones in **bold**:
Auburn, Bellevue, **Burien**, Federal Way, Kent, Kirkland, Redmond, Renton, **Sammamish**, Seattle and Shoreline

(Previously, RCW required approval of 100% of cities with 50,000+ in population.)

2. Requires a **simple majority vote** for passage.
2013 approval rating: 84%

(Previously, RCW required for passage an **approval rate of 60% or greater** at an election for which the **voter turnout must exceed 40%** of the prior general election.)

Policy Issue:

The overarching role of *EMS Advisory Task Force* is to review and endorse Medic One/EMS program recommendations and the proposed levy rate to be put before the voters of King County. Levy-specific issues to be discussed by the *Task Force* include determining the levy length, rate and ballot timing.

This second change to RCW mentioned above could impact the *Task Force's* decision regarding when to run the ballot measure.

2020-2025 Medic One/EMS Strategic Plan & Levy Reauthorization Process

Future Levies and Ballot Measures in King County *

2018 Ballot Measures

2018 Ballot Measures			
2018	August	King County - regionwide	Prop 1 - AFIS Levy (renewal)
2018	August	South King Fire & Rescue	Prop 1- Restoration of property tax levy rate to \$1.50
POSSIBLE 2018 Ballot Measures			
2018		Renton	Parks Levy
2018		Seattle	Families and Education Levy (renewal)
2018	Nov	Kirkland	Public Safety Sales Tax

August 7, 2018: Last day to file a resolution placing measure on the ballot for Nov 6, 2018 election.

2019 Ballot Measures

Ballot Measures			
2019	February	Seattle School District	Operations Levy
2019	February	Seattle School District	Capital Levy
2019		Seattle	Library Levy (renewal)
2019		King County - regionwide	Medic One/EMS Levy (renewal)
2019		King County - regionwide	Regional Parks Levy (renewal)

Ballot Measures – 2020 and beyond

Future Ballot Measures			
2020		Seattle	Transportation Benefit District (renewal)
2021		King County - regionwide	Best Starts for Kids (renewal)
		King County - regionwide	Affordable Housing and Related Services Sales Tax

* Many thanks to the Sound Cities Association for monthly updates on this topic

April 2018 Levy and Ballot Measure Results as of May 23, 2018		
Jurisdiction	Measure	Results
City of Kent	Proposition A – 2% utility tax increase for criminal justice services. Increases tax from 6% to 8%, on the total gross revenues of companies providing electricity, natural gas, telephone, and cable television services in the city; raising approximately \$4.8 million per year.	Approved: 42.78% Rejected: 57.22%
Puget Sound Regional Fire Authority No. 1	Proposition 1 – Restoration of regular property tax levy to a rate of \$1.00 per \$1,000 of assessed value from its current rate of \$0.77	Approved: 42.83% Rejected: 57.17%
King County Fire Protection District No. 45 (Duvall Fire)	Proposition 1 – Bonds to construct and renovate fire stations totaling no more than \$7.5 million at an estimated rate of \$0.17 per \$1,000 of assessed value	Approved: 59.45% Rejected: 40.55%
Tahoma School District	Proposition 1 – Replacement of expiring educational programs and operations levy at a rate of \$1.50 per \$1,000 of assessed value	Approved: 63.86% Rejected: 36.14%