

# **KEY TO YOUR SUCCESS:**

# DEVELOPING RELEVANT STATE COURT RULES

By John Bell, Data Dissemination Manager, Administrative Office of the Courts and Barbara Miner, King County Clerk





#### History and Background

- GR 31 Access to Court records
- GR 15 Sealing and Destruction
- GR 22 Family Law and Guardianship
- GR 30 Electronic Filing

#### **Public Access/Private Concerns**





<u>Justice in All</u> <u>Cases Shall Be</u> <u>Administered</u> <u>Openly,...</u>

State Constitution Article I Section 10 <u>No Person Shall</u> <u>Be Disturbed in</u> <u>His Private</u> <u>Affairs...Without</u> <u>Authority of Law</u>

State Constitution Article I Section 7

# What Are We Going To Do?



- The way we get government information is changing.
- Courts records go to the courthouse
- Now get it online from your home
- Raises privacy concerns, but still want transparent court
- Supreme Court draft a new court rule

# **CONFLICTING PHILOSOPHIES**



#### **One Tier vs. Two Tier**

One Tier - If it's accessible at the courthouse, it should be accessible remotely. If it is accessible in paper it should be accessible electronically. Two Tier – Litigants have historically relied on the "practical obscurity" of records filed at the courthouse. Certain court records should only be available at the courthouse even though the records are considered "public."





# Sec. 10. Administration of justice.

Justice in all cases shall be administered openly, and without unnecessary delay.

# Washington Adopts One Tier Philosophy



Years of Debate and Discussion **Public Hearings and** Meetings Workgroups **Public Comment** 

**CONCLUSION-**Washington Has a Long History of **Open Access to Public Records -Apply To Remote** Access To Court Records.

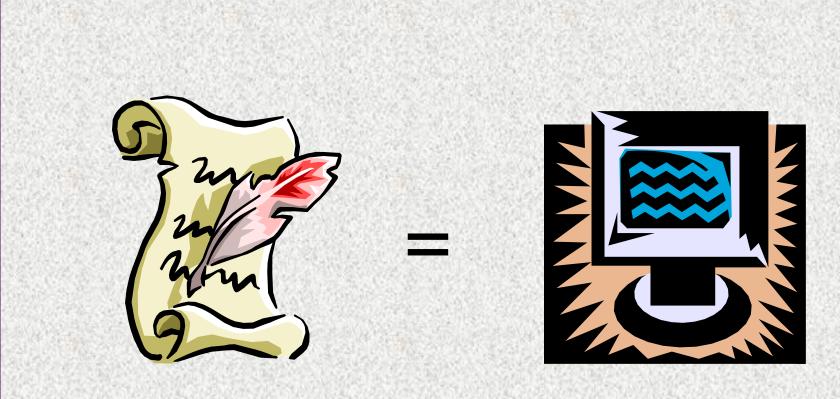
General Rule 31 - Access To Court Records (adopted 2004)



- "The public shall have access to all court records..."
- "...applies to all court records, <u>regardless</u> of the physical form of the court record, the method of recording the court record or the method of storage of the court record."











**Redaction and Omission of Certain Personal** Identifiers. GR 31(e). **No Public Access if Court Records Restricted by "federal law, state law, court** rule, court order, or case law." GR 31(d)(1)

#### Philosophy Behind GR 31 and Open Access



- **Open Courts and Court Records Promote:**
- Accessibility to Everyone
- Transparency
- Public Trust in Judiciary
- Accountability

# **Exceptions to Open Court Records**



# COURT RECORDS ARE OPEN TO THE PUBLIC Except For...

- Statutory Restrictions
- Court Order
- Common Law Restrictions
- Court Rule Restrictions -





- The Development of GR 31 lead to LGR 31
- Local bench debate still occurred, despite
   GR 31
- Since 2004 we have ECR On-Line
- Internet based access to subset of records
- Fee-based

## General Rule (GR) - 15 Court Order - Seal a Document



- GR 15 Sealing, Redacting and Destruction of Court Records
- Access restricted to authorized court staff
- Restrict access to hard copy, electronic
- copy (website), and microfiche or

microfilm copy of document

## **WRITTEN FINDINGS**



Court must make written findings that specific sealing or redaction is justified by identified compelling privacy or safety concerns that outweigh public interest in



# AGREEMENT ALONE INSUFFICIENT



# "Agreement of the parties alone does not constitute a sufficient basis for sealing or redaction." GR 15(c)(2)

#### **Court Order - Seal a Case**



- Restricted access to case file
- Limited case information available to the
  - public on index:
    - Case number
    - Names of parties
    - Case type
    - Seal status





# "Court Record should not be sealed when redaction will adequately resolve issues." GR 15(c)(3)

# GR 15: Redacting Everything You Need to Know



- Definition of *redacting* is new education of parties, judges, is an important part.
- Moving party (NOT THE CLERK) is to supply redacted, public version, pursuant to GR 15.
- Clerk is to seal the originally filed version not
- give it back.
- Redacted version must be the whole document not selected pages





# There is NO statutory authority to destroy/expunge court records with exception of RCW 36.23.065

#### GR 22 – Family Law and Guardianship Cases



#### **EXAMPLES OF RESTRICTED ACCESS**

- Confidential Information Form
- Domestic Violence Information Form
- Financial Source Documents
- Personal Health Care Records
- Confidential Reports in Family Law and Guardianship





Access is additionally restricted to:

- Sealed Personal Health Care Records
- Retirement Plan Orders
- Confidential Reports as defined in (e)(2)(B)

## GR 22 CONFIDENTIAL REPORTS



Reports in family law or guardianship cases shall be filed as

two separate documents, one public and one sealed.

**Public portion includes a simple listing of:** 

- Materials or information reviewed
- Individuals contacted
- Tests conducted or reviewed
- Conclusions and recommendations

Detailed descriptions and analysis shall be contained in the sealed portion filed under a coversheet designated "Sealed Confidential Report"

## GR 22 CONFIDENTIAL REPORTS



#### Reports subject to filing as two separate

#### documents include:

- Parenting Evaluations
- DV Assessment reports
- CPS summary reports
- Risk assessment reports
- Sexual abuse evaluations
- GAL or CASA reports





GR 15 and GR 22 Key to Implementing LGR 31 and getting to ECR On-Line **GR 22 easy to implement in electronic;** difficult with paper files New redaction process works with electronic records

#### **GR 30 – Electronic Filing**



- Bring Every Stakeholder to the Table
- Stress the Importance and Inevitability
- Address Reluctance Head On





# Timing Signatures Fees

# **Mandatory Filing**

# Timing – When is A Document Filed



Filed when received by court during business hours

#### After business hours next business day

#### **Signature – Is it Authentic?**



# Biggest Issue for Attorneys and Judges How do we know he/she signed





#### **Digital Signature**

Attorney Signature – Sign with Bar Number, Address, Telephone, Fax , and Email – It's Authentic

Non-Attorney – Same as Attorney Unless "Under Penalty of Perjury"





#### Authentic if:

- Digital Signature or
- Scan and file signed document and maintain original signed document for duration of case plus 60 days





Citing or arresting officer in CLJ can file using only PW and User ID <u>Electronic Signature Pad Equipment</u> that has been "authorized and facilitated by the court."





# OK to charge fees, but make sure allows for waiver for indigent filing – Access to Justice Issues

# MANDATORY ELECTRONIC FILING



#### Local Rule

#### **Attorneys only**

#### **Waiver Policy**





- Used this rule to mandate e-filing as of July 1, 2009
- Developed LGR 31
- Developed an electronic way to submit bench copies
- Complaints we get relate to:
  - electronic service; filed date provisions
- Watch for higher standard for electronic





#### John Bell, AOC – Data Dissemination

#### John.Bell@courts.wa.gov

360-704-4029

