

Date Created:	May 14, 2010
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Sponsors:	
Attachments:	A. Amended Attachment K to Ordinance 16717

1 ..title

2 AN ORDINANCE making a supplemental appropriation of
3 \$3,150,000 to records and licensing services, \$91,700 to
4 public health and emergency medical services general fund
5 transfers, and \$91,700 to public health for regional animal
6 services; and amending the 2010 Budget Ordinance,
7 Ordinance 16717, Sections 30, 46 and 93, as amended, and
8 Attachment K, as amended and adding a new section to
9 Ordinance 16717.

10 ..body

11 STATEMENT OF FACTS:

- 12 1. King County animal care and control has provided services to the
13 unincorporated areas of King County and by contract to the majority of cities
14 in the county in exchange for retention of their pet licensing revenue since
15 the mid-1980s.
- 16 2. The county general fund contribution to the provision of animal services
17 has increased over the years culminating in a general fund contribution of
18 nearly \$3 million in recent years.
- 19 3. Motion 13092, adopted by the metropolitan King County council on
20 November 9, 2009, directed the county executive to end the provision of
21 animal shelter services by King County for contract cities and for

1 unincorporated King County as soon as possible but no later than January
2 31, 2010, and to enter into new full cost recovery contracts with cities for
3 animal control and licensing services by June 30, 2010.

4 4. The 2010 Budget Ordinance, Ordinance 16717, Section 30, provided
5 funding for animal care and control for sheltering services only through
6 January 31, 2010.

7 5. With the adoption of Ordinance 16750, extending FTE authority for
8 animal sheltering services through June 30, 2010, the county recognized that
9 there is currently not sufficient sheltering capacity in the region to close the
10 King County animal shelter. The extension of FTE authority provided for a
11 common deadline for the county to work with cities on a new regional model
12 for animal services, inclusive of animal sheltering, animal control, and pet
13 licensing functions. Without further amendment to the 2010 Budget
14 Ordinance, Ordinance 16717, FTE authority for animal services will be
15 reduced from 41.6 to 27.6 by July 1, 2010.

16 6. A regional model for animal services enables the county and the cities to
17 provide for better public health, safety, animal welfare and customer service
18 outcomes at a lower cost than jurisdictions are able to provide for on their
19 own. This is accomplished through: properly aligned financial incentives,
20 partnerships to increase revenue, economies of scale, a consistent regulatory
21 approach across participating jurisdictions and collaborative initiatives to
22 reduce the homeless animal population and leverage private sector resources
23 while providing for a level of animal care respected by the community.

1 7. Beginning in January of 2010 a joint cities-county work group began
2 meeting on a weekly basis to develop a new regional animal services model
3 for King County and individual cities to consider. The work group included
4 representation from King County and the cities of SeaTac, Tukwila, Kent,
5 Bellevue, Redmond, Sammamish, Shoreline and Lake Forest Park.

6 8. On February 26, 2010 the executive transmitted to the council an
7 implementation plan for entering into new animal services contracts with
8 cities. The implementation plan included documents developed by the joint
9 cities-county work group for regional animal services including working
10 principles, a common interests statement and an adopted scope and purpose
11 statement outlining specific timelines and deliverables for entering into new
12 interlocal agreements between the county and the cities for animal services
13 by the end of June.

14 9. Consistent with the implementation plan, the county executive sent to
15 cities notice of termination of all existing animal services agreements
16 between the county and cities, effective July 1, 2010.

17 10. Consistent with the implementation plan, the joint cities-county work
18 group for regional animal services developed an agreement in principle for a
19 new regional animal services model that defines services, expenditures, and
20 cost and revenue allocation methodologies for animal shelter, animal control
21 and pet licensing services. The agreement in principle and supporting
22 materials were shared with all cities, the county council, and the public in
23 early April through presentations to city managers and administrators, the

1 suburban cities' association public issues committee, the regional policy
2 committee, numerous city council meetings and through individual meetings
3 with county and city officials and staff.

4 11. Consistent with the implementation plan, the work group developed an
5 interlocal agreement for animal services based on the agreement in principle.

6 12. The proposed interlocal agreement includes a cost allocation
7 methodology that is based on system use and population and shares defined
8 regional animal system costs between the county and all participating cities.

9 13. The twenty-seven cities who have twice indicated interest in
10 participating in the new regional model would together contribute nearly \$1
11 million in new revenue to the county for animal services in the first year of
12 the interlocal agreement. As a result, the county's general fund contribution
13 under the new regional model for animal services is estimated to be less in
14 2010 and 2011 than in recent years and significantly less in years thereafter.

15 14. The executive has transmitted proposed legislation to the council that
16 would authorize the county to enter into the interlocal agreements for animal
17 services with cities. Supplemental appropriation and FTE authority is
18 needed to implement the proposed interlocal agreements.

19 15. Some cities have indicated interest in entering into contracts with the
20 county for full-cost recovery enhanced animal control services. The
21 executive has transmitted proposed legislation to the council that would
22 authorize the executive to enter into such contracts with cities. Supplemental

1 appropriation and FTE authority is needed to implement these enhanced
2 animal control service contracts.

3 16. King County and cities participating in the interlocal agreement have a
4 mutual interest in increasing program revenue to support animal services,
5 including through: (a) changes to pet license fees; (b) programs, penalties
6 and other incentives to increase pet license sales; (c) enforcement of city and
7 county codes requiring the licensing of pets; (d) gifts, bequests and donations
8 that promote animal welfare; and (e) entrepreneurial programs for raising
9 revenue, such as sponsorships, advertising, naming rights, concessions and
10 fundraising events. The executive has transmitted proposed legislation to the
11 council that would enable revenue generation through these mechanisms in
12 partnership with cities and would incent change to reduce system use and
13 cost. Supplemental appropriation and FTE authority is needed to implement
14 these mechanisms and generate revenue.

15 17. King County residents and volunteers regularly donate funds to King County
16 to enhance the welfare of animals generally or through specific means such as
17 providing for animals' special medical needs or supporting spay/neuter services.
18 Expedient access to these funds for use in the manner in which they were donated
19 is critical to the welfare of animals in King County's care. The executive has
20 transmitted to the council proposed legislation that would establish a tier one
21 animal bequest fund for these donations and has taken steps to include the
22 regional animal services program in this year's employee charitable campaign.

1 Supplemental appropriation and FTE authority is necessary to access and utilize
2 these funds for their intended purpose.

3 18. Over the past few years, the council has led an effort to reform animal
4 services and has conducted a number of studies. Certain strategic investments are
5 recommended by these studies to improve accountability, improve service
6 delivery and further reduce costs. These recommendations include upgrading
7 data systems, external reviews, a non-represented position to support innovative
8 organizational partnerships, an increase in veterinary support to reduce disease
9 outbreak and support the transfer of animals to other organizations, and a
10 dedicated volunteer coordinator to facilitate the better care for animals and the
11 movement of animals into foster care. Supplemental appropriation and FTE
12 authority is needed to implement these reforms.

13 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

14 SECTION 1. Ordinance 16717, Section 30, as amended, is hereby amended by
15 adding thereto and inserting the following:

16 RECORDS AND LICENSING SERVICES – From the general fund there is
17 hereby appropriated to:

18 Records and licensing services \$3,150,000

19 The maximum number of additional FTEs for records and licensing services shall
20 be: 3.90

21 P1 PROVIDED THAT:

22 Of this appropriation, it is the intent of the council that no employees should be
23 laid off to achieve savings related to the operational shutdown savings contra until the

1 executive submits a reorganization plan for the records and licensing division. The plan
2 will identify an organizational structure with appropriate management and supervision
3 levels and achieve cost savings while maintaining customer service for the public.

4 The plan required to be submitted by this proviso must be filed in the form of a
5 paper original and an electronic copy with the clerk of the council, who shall retain the
6 original and provide an electronic copy to all councilmembers and to the committee
7 coordinator for the government accountability and oversight or its successor.

8 P2 PROVIDED FURTHER THAT:

9 Of this appropriation, no funds may be expended on canvassing activities before
10 10:00 a.m. on Saturday or (~~any time on~~) Sunday in unincorporated King County(~~;~~
11 ~~unless those canvassing activities are specified in a full cost recovery contract with a city.~~

12 ~~P3 PROVIDED FURTHER THAT:~~

13 ~~It is the intent of the council that the 2010 budget for animal care and control~~
14 ~~should be expended as follows:~~

15 ~~1. \$2,085,253 for animal control activities with public safety as the first priority~~
16 ~~for service.~~

17 ~~2. \$496,057 for sheltering activities~~

18 ~~3. \$855,983 for licensing activities))~~

19 ~~P4 PROVIDED FURTHER THAT:~~

20 ~~Of this appropriation, the number of budgeted FTEs shall be reduced from 41.6 to~~
21 ~~27.6 by July 1, 2010,~~

22 ~~P5 PROVIDED FURTHER THAT:~~

1 ~~Of the \$3,237,294 restricted by this proviso, funds shall be available for~~
2 ~~expenditure or encumbrance in quarterly increments as follows:~~

3 ~~1. January 1, 2010, \$1,034,323 is available for expenditure or encumbrance upon~~
4 ~~the receipt by the council of an implementation plan from the executive for terminating~~
5 ~~existing city contracts and entering into full cost recovery contracts by June 30, 2010.~~

6 ~~The implementation plan shall include specific milestones with projected completion~~
7 ~~dates for each milestone. The implementation plan shall include a status report on the~~
8 ~~number and date of layoff notices issued related to animal care and control.~~

9 ~~2. An additional \$743,323 shall be made available for expenditures or~~
10 ~~encumbrance on April 1, 2010, July 2, 2010, and October 1, 2010 upon receipt of a~~
11 ~~quarterly revenue report.~~

12 ~~The revenue report releasing funds on April 1, 2010, shall report on the months of~~
13 ~~January and February 2010. The revenue report releasing funds on July 2, 2010, shall~~
14 ~~report on the months of March, April and May 2010. The revenue report releasing funds~~
15 ~~on October 1, 2010, shall report on the months of June, July and August 2010.~~

16 ~~Each revenue report shall identify the number of new cost recovery contracts for animal~~
17 ~~control and licensing, a summary of the terms of the contracts, licensing revenue by city~~
18 ~~and the number of licenses sold by city. Based on this information, the executive shall~~
19 ~~provide an updated revenue projection for 2010 and assess whether revenue projections~~
20 ~~are on target to achieve annual revenues of \$3,200,000 in 2010. If the revenue estimate is~~
21 ~~not on target to achieve the 2010 revenue estimates of \$3,200,000 the executive shall take~~
22 ~~immediate actions to reduce expenditures and report those actions to the council.~~

1 Of this appropriation, \$25,000 shall only be expended or encumbered if, by
2 March 1, 2010, the executive transmits to the council a plan for conducting a periodic
3 evaluation of the collaboration between Public Health and HealthPoint at the Northshore
4 public health center and its impacts on the health of the community. The plan shall
5 include identification of jointly agreed-upon evaluation measures, data sources needed to
6 implement the measures and the process and timeline for collecting, evaluating and
7 reporting on the data to the council. The evaluation plan shall include, but not be limited
8 to: (1) a plan for evaluating the impact on access to family planning services; (2) a plan
9 for evaluating how the collaboration at Northshore might serve as a model for other
10 collaborations between the county and community service providers; and (3) a plan for an
11 initial evaluation report to be completed in 2010. Further, of this appropriation, an
12 additional \$25,000 shall only be expended or encumbered if the executive transmits to the
13 council by August 1, 2010, the initial evaluation report identified in the plan.

14 The plan required to be submitted by this proviso must be filed in the form of a
15 paper original and an electronic copy with the clerk of the council, who shall retain the
16 original and provide an electronic copy to all councilmembers and to the committee
17 coordinator for the law, justice, health and human services and lead staff for the board of
18 health or their successors.

19 P2 PROVIDED FURTHER THAT:

20 Of this appropriation, \$25,000 shall only be expended or encumbered if, by
21 March 1, 2010, the executive transmits to the council a report on the activities of the
22 department of public health to help assure access to family planning/sexually transmitted
23 disease services for teens in the Kent area and the community surrounding the Northshore

1 public health center. The report shall address how the department is: (1) helping clients
2 who accessed services in 2009 transition to a new source of care; (2) working in
3 partnership with other community based organizations to promote culturally competent
4 access to services; (3) reprioritizing the work of family planning health educators
5 including through locating the educators with other community providers in the Kent and
6 Northshore communities; and (4) planning to evaluate the impact of these efforts on
7 access to family planning/sexually transmitted disease services and the health of the
8 community. The report shall also include a review of the dedicated financing sources
9 available for family planning in 2010 and an assessment of the outlook for dedicated
10 family planning funding over the next three years.

11 The report required to be submitted by this proviso must be filed in the form of a
12 paper original and an electronic copy with the clerk of the council, who shall retain the
13 original and provide an electronic copy to all councilmembers and to the committee
14 coordinator for the law, justice, health and human services and lead staff for the board of
15 health or their successors.

16 ~~((P3 PROVIDED FURTHER THAT:~~

17 ~~Of this appropriation, the number of budgeted FTEs shall be reduced by 2.00 by~~
18 ~~July 1, 2010)).~~

19 P4 PROVIDED FURTHER THAT:

20 Of this appropriation, \$50,000 shall only be expended or encumbered if, by June
21 30, 2010, the executive transmits to the council a scope of work for facilities planning for
22 the long-term delivery of public health center services in South King County, where the
23 need for such services is highest. The scope of work shall focus on innovative ways of

1 delivering services in partnership with other health safety net and community
2 organizations to meet the needs of the population in a feasible and financially sustainable
3 manner.

4 The scope of work required to be submitted by this proviso must be filed in the
5 form of a paper original and an electronic copy with the clerk of the council, who shall
6 retain the original and provide an electronic copy to all councilmembers and to the
7 committee coordinator for the law, justice, health and human services and lead staff for
8 the board of health or their successors.

9 P5 PROVIDED FURTHER THAT:

10 Of this appropriation, \$163,074 and 1.00 FTE shall only be expended or
11 encumbered for environmental health services for animal-related businesses after the
12 King County board of health adopts regulations and full-cost recovery permit fees for
13 animal-related businesses. Further, the amount expended or encumbered for
14 environmental health services for animal-related businesses shall be equal to the amount
15 of revenue projected to be collected through the fees adopted by the board. No county
16 general fund or state public health funding shall be used to support this expenditure or
17 FTE authority.

18 SECTION 5. Attachment A to this ordinance hereby amends Attachment K to
19 Ordinance 16717, as amended by adding thereto and inserting therein the amounts listed
20 in Attachment A to this ordinance.